

January 30, 2025

The Honorable Susan Collins Chair Committee on Appropriations U.S. Senate Washington, DC 20510

The Honorable Patty Murray Vice Chair Committee on Appropriations U.S. Senate Washington, DC 20510 The Honorable Tom Cole Chairman Committee on Appropriations U.S. House of Representatives Washington, DC 20515

The Honorable Rosa DeLauro Ranking Member Committee on Appropriations U.S. House of Representatives Washington, DC 20515

Dear Chair Collins, Chairman Cole, Vice Chair Murray, and Ranking Member DeLauro:

As you develop final appropriations bills for FY 2025, we urge you to ensure that the Food and Drug Administration (FDA) retains its full authority to oversee tobacco products and that the Centers for Disease Control and Prevention (CDC) receives necessary resources to protect kids from tobacco products and reduce tobacco-related disease.¹

Tobacco use remains the leading preventable cause of death in the U.S., responsible for nearly 500,000 deaths and \$241 billion in health care costs each year. Preventing youth from starting to use tobacco products and helping adults who use tobacco to quit improves health, saves lives, and reduces the financial burden that tobacco use imposes on families, employers, and governments. But provisions in House appropriations bills would undercut efforts by FDA and CDC to reduce tobacco use.

The House Agriculture, Rural Development, Food and Drug Administration, and Related Agencies appropriations bill would prevent FDA from issuing rules that would remove menthol cigarettes and flavored cigars from the market and reduce nicotine levels in cigarettes until the agency takes several actions related to the illegal sale of unauthorized e-cigarettes. This provision (Sec. 733) would delay, possibly for years, long overdue FDA rules that would reduce youth use of cigarettes

¹ References to tobacco in this letter refer to commercial tobacco and not ceremonial tobacco which is used by some American Indian communities.

and cigars and save lives. While the large number of illegal e-cigarettes on the market is a serious concern, preventing FDA from moving forward with rules on menthol cigarettes, flavored cigars, and nicotine levels would not solve that problem. Sec. 733 creates a false choice between addressing the harm caused by cigarettes and cigars and the harm caused by e-cigarettes. FDA can and should address both.

FDA has proposed, but has not finalized, rules to eliminate menthol cigarettes and flavored cigars. The rules were based on strong science that demonstrates the detrimental impact these products have on public health. Menthol cools and numbs the throat, which reduces the harshness of tobacco and makes it easier for youth to start smoking. Menthol also makes cigarettes more addictive and harder to quit. Flavors increase the appeal of cigars and make them easier to smoke, especially among youth. FDA estimates that removing menthol cigarettes and flavored cigars from the market will reduce youth tobacco use, advance health equity, and save hundreds of thousands of lives.

FDA has recently issued a proposed rule to reduce nicotine levels in cigarettes and certain other tobacco products to minimally or non-addictive levels. Doing so would reduce the number of kids who become addicted to tobacco and help adult tobacco users to quit. FDA estimates that the proposed rule would prompt 19.5 million people who currently smoke to quit within five years, prevent 48 million youth and young adults from starting to smoke and save 4.3 million lives by the end of this century.

These rules will prevent millions of young people from using tobacco regularly and save millions of lives over time. FDA should be allowed to use the oversight authority it was given under the 2009 Family Smoking Prevention and Tobacco Control Act, follow the science, and implement these rules to protect the public's health.

While the Senate Agriculture, Rural Development, Food and Drug Administration, and Related Agencies appropriations bill would not restrict FDA's ability to oversee tobacco products – and would provide \$2 million to support FDA's participation in the new multi-agency task force to combat the illegal sale of unauthorized e-cigarettes – it would limit funding for FDA until the agency takes certain actions related to illegal e-cigarettes. We are concerned about the potential implications of withholding funds from FDA and believe the actions FDA would be required to take under the Senate bill are unlikely to significantly reduce the number of illegal e-cigarettes on the market. To clear the market of illegal e-cigarettes, FDA and other enforcement agencies need to focus on taking more and stronger enforcement action.

The House Labor, Health and Human Services, Education, and Related Agencies appropriations bill would eliminate funding for CDC's Office on Smoking and Health. Under the House bill, CDC would no longer be able to provide funding to states to implement evidence-based programs to prevent youth use of e-cigarettes and other tobacco products. States would no longer receive federal support for state quitlines, which help people who use tobacco to quit. And CDC would not have the resources to continue its highly effective national public awareness campaign, *Tips from Former Smokers*, which helped approximately one million people who smoke to quit, prevented 129,100 smoking-related deaths, and saved an estimated \$7.3 billion in health care costs from 2012 through 2018. The Senate bill would maintain current funding for CDC's Office on Smoking and Health.

As you work to finalize appropriations bills for fiscal year 2025, we urge you to not include provisions that would prevent or delay FDA from moving forward with rules on menthol cigarettes, flavored cigars, and reduced nicotine levels in cigarettes and to ensure that CDC's Office on Smoking and Health at a minimum maintains current funding levels.

Sincerely.

100 Black Men of America, Inc. American Medical Women's Association

Academy of General Dentistry American Public Health Association

African American Tobacco Control American Society of Addiction Medicine

Leadership Council **American Thoracic Society**

Allergy & Asthma Network Americans for Nonsmokers Rights

Alpha-1 Foundation Association for Clinical Oncology (ASCO)

Association for the Treatment of Tobacco Use

American Academy of Otolaryngology - Head and Dependence

Association of Clinicians for the Underserved (ACU)

American Academy of Pediatrics

American Academy of Family Physicians

and Neck Surgery

American Association for Cancer Research Association of State and Territorial Health

Officials American Association for Dental, Oral, and

Craniofacial Research Asthma and Allergy Foundation of America

BlackDoctor Foundation

CADCA

American Association for Respiratory Care Big Cities Health Coalition

American Cancer Society Cancer Action Network

Breathe Southern California American College Health Association

American College of Cardiology

Campaign for Tobacco-Free Kids American College of Chest Physicians

CATCH Global Foundation (CHEST)

Commissioned Officers Association of the American College of Obstetricians and

USPHS Gynecologists

COPD Foundation American College of Physicians

Counter Tools American Dental Association

Dana-Farber Cancer Institute American Heart Association

Emphysema Foundation of America American Lung Association

Families USA National Network of Public Health Institutes **FCCLA** NETWORK Lobby for Catholic Social Justice North American Quitline Consortium GLMA: Health Professionals Advancing LGBTQ+ Equality **Oncology Nursing Society** GO2 for Lung Cancer Parents Against Vaping E-cigarettes **Healthy Americas Foundation** Preventive Cardiovascular Nurses Association IntelliQuit **Public Health Solutions** Jack & Jill Leadership Council for Healthy Communities Respiratory Health Association **LUNGevity Foundation** Right 2 Breathe Save A Girl Save A World March of Dimes Mocha Moms Inc Society for Public Health Education **NAACP** Society for Research on Nicotine and Tobacco National Alliance for Hispanic Health The African American Wellness Project National Association of County and City **Health Officials** The Center for Black Health & Equity National Association of Hispanic Nurses The National Alliance to Advance Adolescent Health/Got Transition National Association of Pediatric Nurse **Practitioners** The Society of State Leaders of Health and **Physical Education** National Association of School Nurses The Society of Thoracic Surgeons National Association of Social Workers Tobacco Free Portfolios Ltd. National Black Nurses Association, Inc Trust for America's Health National Center for Health Research University of Wisconsin Center for Tobacco National Coalition for LGBTQ Health Research and Intervention National Forum for Heart Disease & Stroke WomenHeart: The National Coalition for Prevention Women with Heart Disease National Hispanic Medical Association National LGBTQI+ Cancer Network

National Medical Association